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# Reform of the Union customs legislation

Fields marked with \* are mandatory.

#### Introduction

The EU's customs union is the foundation of its single market and its involvement in international trade. The EU agrees on a common set of rules and policies concerning goods crossing the EU borders, which national customs administrations implement and enforce. Customs' mission is to facilitate legitimate trade, collect customs revenue and protect European citizens against products that do not comply with EU food, health and environmental rules, and against security and safety risks including smuggling, crime and terrorism.

Customs authorities supervise all goods entering or leaving the customs union. They use risk management techniques to identify risks and carry out controls of the goods, to ensure that rules are respected and that imported goods are safe and secure for EU citizens. Often, this happens in close cooperation with authorities competent for enforcing sectoral legislation, for example on product safety or animal health.

The EU applies a common customs tariff, which means the same way of calculating the duty for an import in all Member States, in line with the EU's trade agreements, and collects the customs duties for the EU budget. Once a good is in the EU single market, in technical terms 'released for free circulation', it can be moved freely from one Member State to another without customs controls. Any port, airport or external border crossing point is therefore the entrance to the EU. The protection provided by a customs officer in one place, is at the service of all.

However, there are significant differences in the capacity, risk analysis and resources of the national customs administrations. Furthermore, illegal activities can change routes from one entry point to another, making it more difficult to detect. Overall, global trade has evolved rapidly, with a significant increase in terms of volumes, including a rapid expansion of e-commerce. EU rules and standards have evolved as well, calling for an increasing role of customs in performing tasks going beyond revenue collection. Concerns for the protection of EU public interests, EU citizens and business have risen to the fore. Brexit, the Covid-19 pandemic and the Russian aggression of Ukraine have been accelerators of these changes.

The Commission has engaged in a deep reflection to make the customs union fit for the future. This includes in particular a foresight study, which resulted in a report on the <u>future of EU customs 2040</u>, and the report and recommendations of the <u>Wise Persons Group on the challenges facing the customs union</u>. Evidence gathered by this Group shows that dangerous, non-compliant products still enter the EU market every day and that we leave billions of customs duties uncollected. As a result, it appears that customs in the EU do not yet function "as one" as they should. This leaves the customs union at the mercy of its weakest link.

The European Commission is preparing a proposal to reform the customs union and is assessing its expected impacts. The aim of this consultation is to gather the views and experiences of interested parties (including businesses, trade associations, individuals, public authorities and other stakeholders) regarding the state of the customs union and possible reform elements.

A summary of the responses to this consultation will be published after the end of the consultation period.

#### About you

Bulgarian

\*Language of my contribution

\*I am giving my contribution as

Academic/research institution

Croatian
Czech
Danish
Dutch
English
Estonian
Finnish
French
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	Company/business organisation												
	Consumer organisation												
	EU citizen												
Consumer organisation  EU citizen  Environmental organisation  Non-EU citizen  Non-governmental organisation (NGO)  Public authority  Trade union  Other  *First name  Marko  *Surname  Udras  *Email (this won't be published)  marko.udras@koda.ee  *Country of origin  Please add your country of origin, or that of your organisation.  This list does not represent the official position of the European institutions with regard to the legal status or polic of the entities mentioned. It is a harmonisation of often divergent lists and practices.  Afghanistan  Djibouti  Libya  Saint Martin													
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	Anguilla	0	Eritrea		Malaysia		Senegal
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	Aruba	0	Faroe Islands	0	Martinique		Sint Maarten
	Australia	0	Fiji		Mauritania		Slovakia
	Austria	0	Finland	0	Mauritius		Slovenia
	Azerbaijan	0	France	0	Mayotte		Solomon Islands
	Bahamas	0	French Guiana	0	Mexico		Somalia
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0	Belgium	0	Germany	0	Montenegro	0	Spain
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	Benin	0	Gibraltar		Morocco		Sudan
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British Virgin Islands	Guyana	Niger	The Gambia
Brunei	Haiti	Nigeria	Timor-Leste
Bulgaria	Heard Island ar McDonald Islan		Togo
Burkina Faso	<ul><li>Honduras</li></ul>	Norfolk Island	Tokelau
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Cape Verde	Indonesia	Oman	Turkmenistan
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	🚛 .		Caicos Islands
Central African	Iraq	Palau	Tuvalu
Republic			
© Chad	Ireland	Palestine	Uganda
Chile	Isle of Man	Panama	Ukraine
China	Israel	Papua New	United Arab
		Guinea	Emirates
Christmas Island	Italy	Paraguay	United Kingdom
Clipperton	Jamaica	Peru	United States
Cocos (Keeling)	Japan	Philippines	United States
Islands			Minor Outlying
			Islands
Colombia	Jersey	Pitcairn Islands	Uruguay
Comoros	Jordan	Poland	US Virgin Islands
Congo	Kazakhstan	Portugal	Uzbekistan
Cook Islands	Kenya	Puerto Rico	Vanuatu
Costa Rica	Kiribati	Qatar	Vatican City
Côte d'Ivoire	Kosovo	Réunion	Venezuela
Croatia	Kuwait	Romania	Vietnam
Cuba	Kyrgyzstan	Russia	Wallis and
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would prefer to have your det r the purpose of transparen 'consumer association', 'El transparency register numb Opt in to select the privacy op respondent selected	The Commission will publish all contributions to this public consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. Fo r the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') country of origin, organisation name and size, and its transparency register number, are always published. Your e-mail address will never be published. Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected  I agree with the personal data protection provisions								
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Information on your i	nteraction with c	customs							
On average, how frequand/or declarations?	ently are you invo	lved in customs oper	rations, procedures						
Daily or almost da	ailv								
One or more time	•								
Less than once a									
2000 than one a	monun								
Do you deal regularly v	vith more than one	e customs office or M	lember State?						
No									
Have your interactions European Union?	with customs cha	nged due to the UK's	s withdrawal from the						
Yes									
No									

In your own experience, how important are the following customs issues in terms of the administrative workload they generate for business?

	Very important	Quite important	Somewhat important	Not very important	Not important at all	Don't know
Classification of goods	0	0	0	0	0	0
Determining the origin of goods	0	0	0	0	0	0
Valuation of goods for customs	0	0	0	©	0	0
Correction of errors in declarations	©	©	0	©	©	0
Amendments of declarations because of changes in routing, entry point etc.	0	0	•	•	•	0
Unexpected delays at the border	0	0	0	0	0	0
Adapting to information technology environment to manage customs processes	0	0	0	0	0	0
Getting or verifying data from third parties to use in customs processes	0	0	0	0	0	0
Getting or handling documents for import or export (certificates, supporting documents, permissions, etc.)	0	0	©	0	0	0
Other (please specify)	0	0	0	0	0	©

## Overall views on the Customs Union

In your opinion, how well is customs contributing to the achievement of the below objectives, through its controls of imports and exports?

	Very well	Quite well	Fairly well	Not very well	Not well at all	Don't know
Protecting EU industrial production and employment from competition of unfair trading practices	0	0	0	0	0	0

Coping with global geopolitical developments (e. g. new trade agreements, commercial disputes, punitive tariffs, etc.)	0	0	0	0	0	0
Supporting circular economy and the sustainable use of resources	0	0	0	0	0	0
Keeping up-to-date with new business models and technologies	0	0	0	0	0	0
Combatting global pollution (e.g. plastic waste)	0	0	0	0	0	0
Combatting forced labour, child labour and working conditions in international supply chains	0	0	0	0	0	0
Ensuring supply chain due diligence and promoting EU values internationally (e.g. human rights, environmental protection)	0	0	0	0	0	0
Combatting smuggling	0	0	0	0	0	0
Preventing the financing of criminal activities (e. g. terrorism)	0	0	0	0	0	0
Responding to the Covid-19 pandemic and its socio-economic consequences	0	0	0	0	0	0
Coping with the consequences of the withdrawal of the UK from the EU (Brexit)	0	0	0	0	0	0
Enforcing sanctions and export restrictions for dual use goods (goods used for both civilian and military purposes), e.g. following the Russian invasion of Ukraine	0	0	0	0	0	0
Ensuring compliance with EU standards (animal and plant health, product safety, environment protection, etc)	0	0	0	0	0	0
Ensuring compliance with intellectual/industrial protection rules (IPR, counterfeiting)	0	0	0	0	0	0
Ensuring the protection of the EU's financial interests (collection of duties and taxes)	0	0	0	0	0	0

## Please provide details or specific examples

50	0 character(s) maximum			

What do you consider to be the main achievement(s), improvement(s) or positive impact(s) of the Customs Union to date?

500 character(s) maximum

W	hat do you consider to be the main challenge(s) or disappointment(s) with the
Сι	ustoms Union to date?
5	500 character(s) maximum

As of today, what are your (or your organisation's) most important needs and priorities regarding a possible reform of the Customs Union?

	Very important	Quite important	Somewhat important	Not very important	Not important at all	Don't know
Customs authorities in EU27 acting as one (uniform application of rules and of customs controls, no divergences, no weak border points)	0	0	0	0	0	0
Simpler rules for simpler customs processes, less formalities (including for goods sold online)	0	0	0	0	0	0
More effective protection against financial risks (collection of customs duties, VAT and other charges to the benefit of EU and national budgets)	0	0	0	0	0	0
More effective protection against non-financial risks (better enforcement of EU safety, health, environmental and IPR rules on imported goods)	0	0	0	0	0	0
More effective tools to tackle smuggling, illicit or fraudulent trade	0	0	0	0	0	0
More effective sharing of information and data between national customs administrations and other authorities enforcing product requirements on imported goods	0	0	0	0	0	0
Better adaptation of customs to new global, commercial or political developments and crisis	0	0	0	0	0	0
Better performance measurement framework, with easier access to comparable quality data	0	0	0	0	0	0
Others (please specify)	0	0	0	0	0	0

## Issues at stake

Do you see the need to simplify how information is provided to customs and to reduce administrative burden and formalities?  Yes No No opinion
Customs' role in enforcing prohibitions and restrictions and compliance with EU standards
Do you face competition from imported goods that do not respect EU standards?  Yes No
Please explain
500 character(s) maximum
Do you have evaluations, estimations, or any other evidence on the above- mentioned challenges, in particular with regard to imported products not aligned with EU standards (prohibitions and restrictions)?
In your experience, can non-compliant and/or counterfeit goods easily be purchased online?  Yes  No
Do you see the need for a better, clearer and more efficient framework for cooperation between customs and other authorities responsible for Market Surveillance, law enforcement (including border guards and police), taxation, etc. for sharing data on the products entering or exiting the EU?  Yes  No

Please explain
500 character(s) maximum
Should additional information requirements on specific products or EU standards
be included in customs processes?
Yes
O No
Please explain
500 character(s) maximum
Contribution to the Ell's climate change policies and group around
Contribution to the EU's climate change policies and green agenda
As the fight against climate change is an important overarching objective of the European Union, like any legislative proposal, the intended reform of the Customs Union should take into account links and
opportunities to promote the EU's green agenda.
Greening customs: in what areas and through which measures do you see
potential for customs authorities/customs controls to reduce their emissions and
carbon footprint?
500 character(s) maximum
In what areas and through which measures could customs contribute to reaching
the EU Green Deal's objectives? (E.g. promotion of environmental goods, circular
economy, reduction of transport emissions, avoidance of carbon leakage, CO2
footprint of goods)
500 character(s) maximum
Policy options

# Which policy changes or mechanisms should in your opinion be included in a reform of the Customs Union?

	Strongly agree	Tend to agree	Neither agree or disagree	Tend to disagree	Strongly disagree	Don't know
A new partnerships with trusted traders and other competent authorities for better risk management, including reinforced advance cargo information	0	0	0	0	0	0
Simplifying customs formalities for reliable and trusted traders established in the EU by making more use of commercial information rather than of burdensome administrative requirements	0	0	0	0	0	0
Enhance co-operation between customs and non-customs authorities (notably Market Surveillance Authorities, Law Enforcement Authorities, Tax Agencies). This could cover, for example:	0	©	•	•	0	©
- joint policy elaboration;	0	0	0	0	0	0
- operational coordination;	0	0	0	0	0	0
- information exchange;	0	0	0	0	0	0
- improved enforcement of prohibitions and restrictions.	0	0	0	0	0	0
Reforming the EU customs governance to provide for an EU layer that could, for example, deal with:	0	0	0	0	0	0
- identification of risk priorities at policy and political level;	0	0	0	0	0	0
- EU-wide risk management;	0	0	0	0	0	0
- information technology management;	0	0	0	0	0	0
- training of customs officers;	0	0	0	0	0	0
- financing of customs equipment,;	0	0	0	0	0	0
- EU crisis response.	0	0	0	0	0	0

Providing for a fully-fledged EU customs information environment, with emphasis on, for example:	©	0	0	0	0	0
- data management capabilities;	0	0	0	0	0	0
- simplified provision of data (enabling re-use of data, avoiding duplications, etc.);	©	0	0	0	©	0
- streamlined handling of non-customs formalities (building on the concept of "single window").	©	0	0	0	©	0
Adapting customs legislation to e-commerce transactions, for example by strengthening supervision of business-to-consumer flows and liability of involved actors for all fiscal and non-fiscal rules	•	0	0	0	0	0
Integrating the green agenda in the customs agenda and traders behaviours	0	0	0	0	0	0

Do you have any other suggestions for policy measures to be included in a reform of the Customs Union?

500 character(s) maximum	

If new policy measures were introduced, can you please provide an estimation of the magnitude of the impact that each option would entail for you or your organisation?

	High positive impact	Limited positive impact	High negative impact	Limited negative impact	No impact
Better cooperation of customs and non- customs authorities for better risk management, including reinforced advance cargo information and operational coordination	0	•	•	•	0
Partnership with reliable and trusted traders that can use commercial information instead of burdensome administrative requirements to comply with customs obligations	•	•	•	•	•
Reforming the EU customs governance to provide for an EU layer	0	0	0	0	0
Providing for a single EU customs information environment, with emphasis on, for example data and the concept of single window	0	0	0	0	•
Adapting customs legislation to e- commerce transactions, for example by strengthening supervision of business-to- consumer flows and liability of involved actors for all fiscal and non-fiscal rules	0	•	0	•	0
Integrating the green agenda in the customs agenda and traders behaviours	0	0	0	0	0

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#### Contact

**Contact Form**